

## ABERDEEN CITY COUNCIL

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<b>COMMITTEE</b>	Full Council
<b>DATE</b>	3 July 2024
<b>EXEMPT</b>	No
<b>CONFIDENTIAL</b>	No
<b>REPORT TITLE</b>	Refreshed Local Outcome Improvement Plan 2016-2026 and Refreshed Locality Plans for North, South and Central 2021-26
<b>REPORT NUMBER</b>	CORS/24/175
<b>EXECUTIVE DIRECTOR</b>	Andy MacDonald, Corporate Services
<b>CHIEF OFFICER</b>	Michelle Crombie, Community Planning Manager
<b>REPORT AUTHOR</b>	Allison Swanson, Improvement Programme Manager Jade Leyden, Community Development Manager
<b>TERMS OF REFERENCE</b>	24.4

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### 1. PURPOSE OF REPORT

- 1.1 This report presents the refreshed Local Outcome Improvement Plan (LOIP) 2016-26 and three underpinning Locality Plans for North, South and Central approved by the Community Planning Aberdeen (CPA) Board on 29 April 2024. The Community Planning Partnership's ambition for improvement is as bold as ever and we continue to work towards achieving our vision of Aberdeen as 'a place where all people can prosper'.

### 2. RECOMMENDATIONS

That Full Council:-

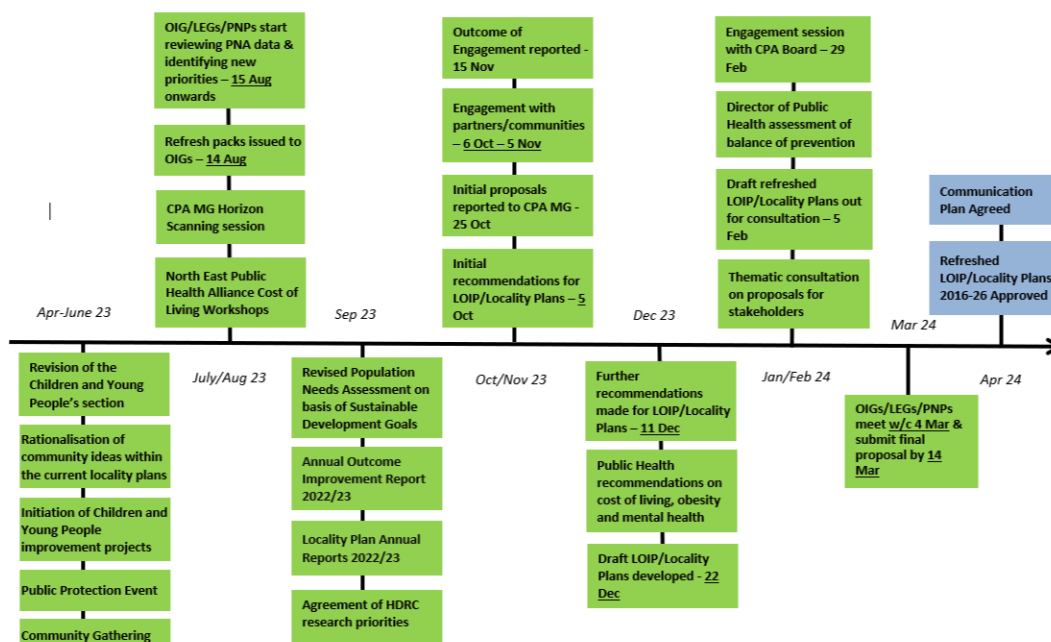
- 2.1 endorse the refreshed Local Outcome Improvement Plan (LOIP) 2016-26 presented at Appendix 1; and
- 2.2 endorse the three refreshed Locality Plans for North, South and Central presented at Appendices 4, 5, and 6.

### 3. CURRENT SITUATION

- 3.1 Community Planning Aberdeen has undertaken a review of the Local Outcome Improvement Plan (LOIP) to ensure it remains relevant and focussed on priority outcomes. This is the third refresh of the LOIP since it was first published in 2016.
- 3.2 Since 2021, Aberdeen City Council and Aberdeen City Health and Social Care Partnership has been working together to facilitate and deliver an integrated locality planning model on behalf of Community Planning Aberdeen. The approach ensures that the Council is meeting its locality planning duties in respect of the Community Empowerment (Scotland) Act 2015 and enables more efficient and effective working between partner staff and communities to secure better outcomes for the economy, people and place.

3.3 In July 2021, Community Planning Aberdeen published Locality Plans for the North, South and Central [Localities of the City](#). This approach sees every neighbourhood in Aberdeen covered by a Locality Plan. The plans incorporate improvement activity for the whole locality and/or targeted at specific neighbourhoods – in most cases priority neighbourhoods. Priority neighbourhoods are those areas within the North, South and Central localities which experience poorer outcomes as a result of their socio-economic status, as identified by Scottish Index of Multiple Deprivation (SIMD) data. These include: for the North, Heathryfold, Middlefield, Northfield, Cummings Park and Mastrick; for the South, Torry and Kincorth; and for Central, Tillydrone, Seaton, Woodside, Ashgrove, Stockethill and George Street.

3.4 In 2023 Community Planning Aberdeen began refreshing the Local Outcome Improvement Plan and underpinning three Locality Plans. See diagram below for overview of the 2023-24 LOIP Refresh process.



3.5 Enhancing the development process for this latest refresh of the LOIP and Locality Plans was the deeper involvement of people using the Place Standard tool. The exercise, carried out online and in-person, engaged 470 residents in telling us what things they think are good now and what improvements they think we should work on together to make things better in the future. The output of the engagement has informed the proposals with the refreshed Local Outcome Improvement Plan and Locality Plans.

3.6 Public Health Grampian has also played a greater leading role in this refresh of the Local Outcome Improvement Plan, making strong contributions at various points in the process. Last year the Director of Public Health Grampian established the North East Public Health Alliance (NEPHA) to strengthen public service collaboration on population health across the region. Highlighting the rising cost of living as a key threat to population health, NEPHA ran a series of workshops in summer 2023 to explore the issues and how partners could work together for greater action / impact. The outputs from

the workshops have been considered as part of the Local Outcome Improvement Plan development process. Public Health Grampian has also influenced priority setting by sharing data and insights on the rising demand for mental health care and the obesity pandemic. The refreshed Local Outcome Improvement Plan includes improvement activity that supports a whole systems approach to better mental health and promoting healthy weight and active living. Lastly, Public Health Grampian has conducted a quality assessment of the Local Outcome Improvement Plan.

- 3.7 This Local Outcome Improvement Plan will be the last refresh before 2026, which will see us come to the end of the current ten year plan. A new ten year plan will be developed to replace this for 2026-2036 in order to meet the requirements of the Community Empowerment (Scotland) Act 2015.
- 3.8 The Local Outcome Improvement Plan is complemented and underpinned by three Locality Plans for North, South and Central areas of the City, as well as member organisation's single system plans. The Locality Plans describe the Community Planning Partnership's asset based approach to working with communities to harness the skills, knowledge, experience and ideas of communities in tackling priority issues.

#### Refreshed Local Outcome Improvement Plan 2016-26

- 3.9 The Local Outcome Improvement Plan presented in Appendix 1 was approved by the Community Planning Aberdeen Board on 29 April 2024.
- 3.10 To complement the full Local Outcome Improvement Plan 2026-26 we have also developed the following documents:
- a summary of the Plan at Appendix 2; and
  - a Children and Young Person's version of the Plan at [Appendix 3](#)
- 3.11 Summary of the key changes:
- The Local Outcome Improvement Plan now includes 16 Stretch Outcomes
  - Former Stretch Outcomes relating to employability and skills development are now merged into one
  - New Stretch Outcome 12 introduced to reduce homelessness and ensure a multi-agency response to the new Housing (Scotland) Bill introduced in the Scottish Parliament on 27 March 2024. Note this stretch outcome is subject to change as a result of further work taking place with the Royal Foundation as part of the Homewards Aberdeen Coalition
  - New section on community empowerment, incorporating Stretch Outcome 16 approved in 2022 as part of the community empowerment strategy
  - All other stretch outcomes have been renewed and refreshed on the basis of place standard community engagement and our ambitions for improvement by 2026
  - Inclusion of intervention tier for each improvement aim to demonstrate the balance between the three tiers of prevention and early intervention

### 3.12 The table below details the Stretch Outcomes agreed as part of the refresh in 2024.

**OUR 16 STRETCH OUTCOMES**

ECONOMY	PEOPLE (Children & young people)	PEOPLE (Adults)	PLACE
<ol style="list-style-type: none"> <li>20% reduction in the percentage of people who report they have been worried they would not have enough food to eat and/ or not be able to heat their home by 2026.</li> <li>74% employment rate for Aberdeen City by 2026.</li> </ol>	<ol style="list-style-type: none"> <li>95% of all children will reach their expected developmental milestones by their 27-30 month review by 2026</li> <li>90% of children and young people report they feel listened to all of the time by 2026.</li> <li>By meeting the health and emotional wellbeing needs of our care experienced children and young people they will have the same levels of attainment in education and positive destinations as their peers by 2026.</li> <li>95% of children living in our priority neighbourhoods (Quintiles 1 &amp; 2) will sustain a positive destination upon leaving school by 2026.</li> <li>83.5% fewer young people (under 18) charged with an offence by 2026.</li> <li>100% of our children with Additional Support Needs/disabilities will experience a positive destination.</li> </ol>	<ol style="list-style-type: none"> <li>10% fewer adults (over 18) charged with more than one offence by 2026</li> <li>Healthy life expectancy (time lived in good health) is five years longer by 2026.</li> <li>Reduce the rate of both alcohol related deaths and drug related deaths by 10% by 2026.</li> <li>Reduce homelessness by 10% and youth homelessness by 6% by 2026, ensuring it is rare, brief and non-recurring with a longer term ambition to end homelessness in Aberdeen City.</li> </ol>	<ol style="list-style-type: none"> <li>Addressing climate change by reducing Aberdeen's carbon emissions by at least 61% by 2026 and adapting to the impacts of our changing climate.</li> <li>Increase sustainable travel: 38% of people walking; 5% of people cycling and wheeling as main mode of travel and a 5% reduction in car miles by 2026.</li> <li>26% of Aberdeen's area will be protected and/or managed for nature and 60% of people report they feel that spaces and buildings are well cared for by 2026.</li> </ol>
<b>COMMUNITY EMPOWERMENT</b>			
16. 50% of people report they feel able to participate in decisions that help change things for the better by 2026.			

3.13 Community Planning Aberdeen's vision for Aberdeen remains 'A place where all people can prosper' regardless of a person's background or circumstances. To achieve this vision central to the LOIP is the ambition to reduce inequalities of outcome which exist across the City as a result of socio-economic disadvantage and/or protected characteristics. We have shown the alignment of our projects across each of our four strategic themes with the United Nations Sustainable Development Goals and with the Social Determinants of Health.



### Targeted prevention and early intervention approach

3.14 The LOIP is our city wide plan for improvement and in taking forward that improvement, for each aim, have considered the impact of poverty and inequalities that exist in the city as a whole and for groups such as care experienced children and young people, minority ethnic communities who are known to be particularly disadvantaged.

- 3.15 Through data and insights, a target population for each aim has been identified. This helps clarify which projects will be tested city wide and which will be targeting specific areas and communities of interest and supports reducing inequalities. This also helps clarify the linkages between the city wide LOIP and underpinning locality plans, ensuring there is a read across and synergy between the work of Outcome Improvement Groups and Locality Empowerment Groups/ Priority Neighbourhood Partnerships.
- 3.16 A prevention and early intervention approach to planning for improved outcomes using the **Tiered approach** adopted by Aberdeen City Council (ACC) and Aberdeen City Health and Social Care Partnership (ACHSCP) has been taken. Each of the improvement aims has been categorised to evidence the shift and demonstrate that there is an appropriate balance between the three tiers. 37% of aims are prevention, 51% early intervention and 12% response.

Refreshed Locality Plans for North, South and Central 2021-26

- 3.17 The Refreshed Locality Plans for North, South and Central presented in Appendices 4, 5 and 6 were approved by the CPA Board on 29 April 2024.
- 3.18 Through the Locality Empowerment Groups (LEGs) and Priority Neighbourhood Partnerships (PNPs) we have heard from communities what is important to them and what their priorities for improvement are. In all cases, there is a link between the aspirations of communities to the stretch outcomes and improvement aims within the Aberdeen City Local Outcome Improvement Plan (LOIP). The locality plans identify these connects with the city wide LOIP. This is essential to ensure that professionals and communities are listening to each other, taking on board each other’s ideas and, essentially, are working together to test and implement change.

3.19 The Locality Plans help facilitate and encourage a two-way dialogue between partners on the city wide Outcome Improvement Groups delivering the LOIP and members of the Locality Empowerment Groups/ Priority Neighbourhood Partnerships delivering the Locality Plans. They cement a joint and coordinated approach between professionals and local communities to improve outcomes city wide and at a locality level.



## E.g. North Locality Plan

Priority 4: Early intervention approach targeted at those who are involved in, or at risk in offending

Our ideas about how we will achieve this together	Where we will test our ideas	Community Partners we will work with	Data that will tell us if we are improving	Link to city wide Local Outcome Improvement Plan
<b>Provide activities for children and young people</b>				
<ul style="list-style-type: none"> <li>• More activities/spaces for children and young people to participate in/be together</li> <li>• Diversionary Activities for young people</li> <li>• Develop a pump track in the Northfield Area</li> <li>• Develop and promote community safety initiatives.</li> </ul>	Locality Wide  Heathryfold, Middlefield, Northfield, Cummings Park & Mastrick	AMPED  Sport Aberdeen  Mastrick Community Centre	% of S1-S6 pupils who report they feel confident (IP 4.4)  % of children who feel safe in their community (IP4.5)  Instances of youth anti-social behaviour calls to Police Scotland (IP7.5)	Stretch Outcome 4: Children's Mental Wellbeing Improvement projects 4.4 and 4.5  Stretch Outcome 7: Youth Justice Improvement project 7.5

3.20 The Locality Plans make the link between the ideas for improvement which have been identified by communities to the improvement projects within the LOIP, where relevant. See extract of the North Locality Plan above. Across the three localities there was no instance where a community idea for improvement did not link in some way to a LOIP stretch outcome and improvement project aim. Acknowledging this link within the locality plans has the following benefits:

- Removes the risk of silo working, confusion and duplication of effort between the city wide Outcome Improvement Groups (OIG) and Locality Empowerment Groups (LEG)/ Priority Neighbourhood Partnerships (PNP)
- Raises awareness of the OIGs and LEGs/PNPs of what is going on city wide and locally and encourages greater collaboration
- Communities are empowered to test their change ideas on their own locally and/ or work with professionals involved in OIGs
- Communities can focus on setting up tests of change and monitoring results rather than having to create project charters which are being developed by OIGs
- Capacity building for communities can be tailored appropriately and focussed on using the Plan, Do, Study, Act cycle to test ideas and gather evidence for scaling up and spreading proven initiatives
- Provides a mechanism for communities to share results and seek support from partners for support with scale up and spread

### Asset based community development

3.21 The Aberdeen City Community Learning and Development (CLD) Strategic Plan sets out how communities are supported to express their voice, identify their capacities, learning and skills, enhance them and apply them to their issues. There is an obvious link between the work of CLD services and the support being provided by the joint Locality Planning Team to build the



capacity of communities to engage in locality planning. The CLD plan sets out shared plans for asset based community development, including capacity building in quality improvement through training on using the Plan, Do, Study, Act (PDSA) cycle to test ideas for improvement. This will help further build community confidence to participate in improvement projects and feel empowered to test their own change ideas.

#### Evolution of locality plans

3.22 The current Locality Plans are a starting point for unifying and strengthening community collaboration in improving outcomes. They will continue to evolve over time as the Locality Empowerment Groups and Priority Neighbourhood Partnerships develop and mature and communities become more confident to drive the development process themselves.

3.23 Part of the evolution of the Locality Plans will be developing the place themes within the plans to incorporate 'Local Place Plans'. The Scottish Government's regulations on Local Place Plans make clear the opportunity to link these with wider Locality Plans that are a requirement of the Community Empowerment (Scotland) Act 2015. It recognises how this would create efficiencies, reduce duplication and prioritise resources to areas where there could be particularly significant benefits for communities and inclusive economic growth. These are the same benefits that Community Planning Aberdeen is seeking to achieve through locality planning.

#### **4. FINANCIAL IMPLICATIONS**

4.1 There are no immediate financial implications involved in the delivery of the Local Outcome Improvement Plan and Locality Plans. Any financial implications from investment in scale up and spread of improvement activity will be included with future proposals.

#### **5. LEGAL IMPLICATIONS**

5.1 The Local Outcome Improvement Plan and Locality Plans have been refreshed in line with the requirements of the Community Empowerment (Scotland) Act 2015.

5.2 The Local Outcome Improvement Plan and Locality Plans also support the Council in meeting its duties under the Fairer Scotland Duty (Part 1 of the Equality Act 2010).

#### **6. ENVIRONMENTAL IMPLICATIONS**

6.1 The refreshed LOIP identifies three stretch outcomes which will demonstrate positive environmental implications.

## 7. RISK

Category	Risks	Primary Controls/Control Actions to achieve Target Risk Level	*Target Risk Level (L, M or H) *taking into account controls/control actions	*Does Target Risk Level Match Appetite Set?
<b>Strategic Risk</b>	<p>There is a risk of the sustainability of stretch outcomes.</p> <p>Ability to deliver community ideas for improvement.</p>	<p>The Community Planning Aberdeen Outcome Management and Improvement Framework sets out how CPA ensures effective, systematic and collaborative scrutiny of progress towards the achievement of outcomes within the LOIP. Community Planning Aberdeen also needs to meet its statutory duties in relation to public outcome reporting. The CPA Annual Outcome Improvement Report provides an annual opportunity to review overall progress against the improvement projects in the LOIP and quarterly reporting arrangements should ensure that any issues are identified and addressed in advance of annual report.</p> <p>Community Planning Team continue to work with the Joint Locality Planning Team and Place Planning Team to</p>	L	Yes



		ensure congruence between the LOIP, evolving Locality Plans and Local Place Plans. This has involved putting in place arrangements for ongoing collaboration, communication and reporting between the Outcome Improvement Groups and Community Groups.		
<b>Compliance</b>	Compliance with the Community Empowerment (Scotland) Act 2015	Refreshed LOIP and Locality Plans have been developed in compliance with the requirements of the Act.	L	<b>Yes</b>
<b>Operational</b>	Communities and staff have the skills and knowledge of improvement methodology to undertake the improvement projects within the LOIP	<p>A comprehensive capacity building programme has been developed by experts in improvement methodology across the Community Planning Partnership and is available to all members of staff from Partner organisations and communities. We continue to encourage take up through the offer of flexible learning experiences.</p> <p>This includes capacity building in quality improvement through a programme tailored for communities, in particular the use of the Plan, Do, Study, Act (PDSA) cycle to test ideas for improvement. It is hoped that this will help further build</p>	L	<b>Yes</b>

		community confidence to participate in improvement projects and feel empowered to test their own change ideas.		
<b>Financial</b>	The Council alone is unable to resource the improvement activity required to deliver the outcomes within the LOIP/Locality Plans.	By working in partnership the Council is able to maximise the use of precious resources. The use of improvement methodology to deliver the LOIP means that changes are tested on a small scale to evidence impact before any serious investment is required. The Community Planning Partnership will be asked to fund the scale up and spread of proven interventions. External funding will be considered LOIP improvement teams to support testing of improvements.	L	<b>Yes</b>
<b>Reputational</b>	That the LOIP/Locality Plans priorities do not cover all areas of potential improvement which may have a negative impact on the public's perception of the Council and Partnership working.	The Local Outcome Improvement Plan and Locality Plans identified priorities for Partnership working and for each locality based on the needs of the population, customer and community insight and professional opinion of experts across the Community Planning Partnership. A communication plan is in place.	L	<b>Yes</b>
<b>Environment / Climate</b>	No significant risks identified			<b>Yes</b>

## 8. OUTCOMES

<b><u>Council Delivery Plan 2024</u></b>	
	<b>Impact of Report</b>
<b>Aberdeen City Council Policy Statement</b>  <b><u>Working in Partnership for Aberdeen</u></b>	The CPA Board recommends that the Council's strategies/delivery plan are reviewed to ensure alignment with the refreshed LOIP and Locality Plans.
<b><u>Local Outcome Improvement Plan</u></b>	
Prosperous Economy Stretch Outcomes	The refreshed LOIP identifies two stretch outcomes which will demonstrate achievement of a prosperous economy. The Locality Plans underpin the refreshed LOIP and identifies priorities and community ideas for improvement aligned to the LOIP Prosperous Economy Stretch Outcomes and improvement projects to support achievement of these.
Prosperous People Stretch Outcomes	The refreshed LOIP identifies ten stretch outcomes which will demonstrate achievement of prosperous people. The Locality Plans underpin the refreshed LOIP and identifies priorities and community ideas for improvement aligned to the LOIP Prosperous People Stretch Outcomes and improvement projects to support achievement of these.
Prosperous Place Stretch Outcomes	The refreshed LOIP identifies three stretch outcomes which will demonstrate achievement of a prosperous place. The Locality Plans underpin the refreshed LOIP and identifies priorities and community ideas for improvement aligned to the LOIP Prosperous Place Stretch Outcomes and improvement projects to support achievement of these.
<b>Regional and City Strategies</b>	The LOIP sets out the regional and city strategies aligned to each of the stretch outcomes and all partners have been asked to update their strategic plans to align to the refreshed LOIP. The Locality Plans are a key source of evidence to understand the key priorities for the Localities.

## 9. IMPACT ASSESSMENTS

<b>Assessment</b>	<b>Outcome</b>
<b>Integrated Impact Assessment</b>	New Integrated Impact Assessment completed and submitted.
<b>Data Protection Impact Assessment</b>	Not required

Other	N/A
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**10. BACKGROUND PAPERS**

[Refreshed Local Outcome Improvement Plan 2016-26 and Locality Plans 2021-2026, CPA Board, 29 April 2024](#)

[Integration of Locality Planning and Community Empowerment Models for Community Planning Aberdeen and Aberdeen City Health & Social Care Partnership – CPA Board, 3 December 2020](#)

**11. APPENDICES**

Appendix 1 - Refreshed LOIP 2016-2026

Appendix 2 - a summary of the Refreshed LOIP

Appendix 3 - Children and Young Person’s version of the Refreshed LOIP

Appendix 4 - Refreshed North Locality Plan 2021-26

Appendix 5 - Refreshed South Locality Plan 2021-26

Appendix 6 - Refreshed Central Locality Plan 2021-26

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